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	T-00	USIE-00	SA-01	CORE-00	/048W		
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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 9856
INFO AMEMBASSY PARIS IMMEDIATE
AMEMBASSY KIGALI IMMEDIATE
WHITEHOUSE WASHDC PRIORITY
JOINT STAFF WASHDC PRIORITY
SECDEF WASHDC PRIORITY
USCINCEUR VAIHINGEN GE
UN SECURITY COUNCIL COLLECTIVE
AMEMBASSY OTTAWA
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AMEMBASSY DAR ES SALAAM
AMEMBASSY BUJUMBURA
AMEMBASSY BRUSSELS
AMEMBASSY KAMPALA
AMEMBASSY ADDIS ABABA

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 004653

STATE FOR IO/UNP, IO/PHO, AF/C, AF/RA, AND L/UNA;
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WHITEHOUSE PASS TO NSC;
JOINT STAFF FOR CHAIRMAN, DIR JS, J5

E.O.12356: DECL:9/22/94
TAGS: MARR, PREL, MOPS, UN, UNSC, RW
SUBJECT: UN PLANS FOR RWANDA PKO

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: GENERAL DELAIRE (CANADA), HEAD OF THE UN
RECONNAISSANCE MISSION TO RWANDA, BRIEFED USG DELEGATION

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: HARRY R MELONE
DATE/CASE ID: 13 DEC 2006 200103014

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9/21 ON THE UN'S PLANS FOR A PEACEKEEPING OPERATION IN RWANDA. GEN. DELAIRE ENVISIONS A FORCE OF (ON AVERAGE) 1600 PERSONNEL OVER 25 MONTHS. THE OPERATION WOULD TAKE PLACE IN FOUR PHASES. IT WOULD START SMALL, INCREASE TO A PEAK OF APPROXIMATELY 2500 FOR A PERIOD OF FOUR MONTHS, AND THEN DECREASE IN SUBSEQUENT PHASES. NO COST ESTIMATES ARE AVAILABLE YET. BUDGET EXPERTS ARE STILL "CRUNCHING NUMBERS", ACCORDING TO GEN. DELAIRE. THE UN SYG RECEIVED THE DRAFT REPORT SEPTEMBER 21 FOR HIS CLEARANCE. IF HE MAKES NO CHANGES, IT COULD BE AVAILABLE EARLY NEXT WEEK. END SUMMARY.

3. AF A/S GEORGE MOOSE, AF/C DIRECTOR ARLENE RENDER AND DEPUTY DIRECTOR REED FENDRICK TOOK ADVANTAGE OF THEIR PRESENCE IN NEW YORK FOR TRIPARTITE MEETINGS ON ZAIRE (REPORTED SEPTTEL) AND SOUGHT A UN BRIEFING FROM DPKO. GENERAL DELAIRE, HEAD OF THE MULTI-FUNCTIONAL RECONNAISSANCE MISSION TO RWANDA AND CHIEF ARCHITECT OF THE UN'S BLUEPRINT FOR A PKO, PROVIDED A DETAILED OUTLINE OF THE FOUR-PHASE PLAN CONTAINED IN THE DRAFT

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REPORT OF THE SYG TO THE SC RECOMMENDING ESTABLISHMENT OF A "UN ASSISTANCE MISSION FOR RWANDA" (UNAMIR). UN SYG BOUTROS-GHALI HAS THE DRAFT BEFORE HIM, AND MAY MAKE CHANGES TO THE FOLLOWING.

PHASES

4. PHASE 1: ONE BATTALION DEPLOYED TO KIGALI, PRECEDED
-- BY HQ ADVANCE TEAM;
-- BORDER FORCE (UNOMUR) AND PORTION OF NMOG
-- FORCE INTEGRATED INTO UNAMIR COMMAND;
-- EXPANDED DMZ DEFINED AND DELINEATED.
-- (3 MONTHS)
- PHASE 2: TRANSITIONAL GOVERNMENT BEGINS WORKING;
-- ADDITIONAL BATTALION DEPLOYED TO DMZ;
-- SPARTAN ASSEMBLY POINTS ESTABLISHED IN DMZ.
-- (3 MONTHS)
- PHASE 3: DEMOBILIZATION PROCESS AND INTEGRATION
-- OF NEW ARMY;
-- WITHDRAWAL OF SECOND BATTALION FROM DMZ.
-- (7-9 MONTHS)
- PHASE 4: ELECTORAL PROCESS;
-- TERMINATION OF BORDER FORCE (UNOMUR);

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-- DMZ ABOLISHED.
-- (10 MONTHS)

FORCE SIZE

5. THE FORCE WILL BE COMPRISED (AT DIFFERENT TIMES) OF
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TWO LIGHT BATTALIONS, 320 MILITARY OBSERVERS (INCLUDING
THE 81 OBSERVERS NOW DEPLOYED TO THE UGANDA BORDER WITH
UNOMUR, AND 114 OF THE CURRENT 130 NMOG OBSERVERS), 60
CIVILIAN POLICE MONITORS, ELEMENTS FOR LOGISTICS,
ENGINEERING, MEDICAL, AND CIVILIAN SUPPORT STAFF. THE
PEAK SIZE WILL BE 2548 FOR A PERIOD OF FOUR MONTHS. AT
THE LOW POINT, THE FORCE SIZE WILL BE 790. GEN. DELAIRE
HAS PREPARED MONTHLY AND WEEKLY CALCULATIONS OF THE
"MAN-YEARS" NEEDED (PER CANADIAN METHODOLOGY), AND
ESTIMATES AN AVERAGE SIZE OF BELOW 1600 PER YEAR.
ALTHOUGH THE ARUSHA ACCORDS CALL FOR A 22-MONTH
TRANSITION, DELAIRE BELIEVES 25 MONTHS ARE NEEDED TO DO
THE JOB, INCLUDING SET-UP TIME. THE BUDGET EXPERTS ARE
STILL "CRUNCHING NUMBERS", SO DELAIRE WAS NOT ABLE TO
GIVE US A COST ESTIMATE.

6. DELAIRE EXPLAINED THAT HE NEEDS A "REASONABLE,
CREDIBLE, DECISIVE FORCE WHICH IS ABLE TO REACT
QUICKLY". IN ORDER TO SECURE A 10-KM RADIUS AROUND
KIGALI FOR THE ENTRY OF THE RPF, DELAIRE NEEDS A LIGHT

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INFANTRY BATTALION OF FOUR COM
 PANIES. ONE COMPANY WILL
 SECURE THE AIRPORT, ONE COMPANY WILL SECURE THE RPF
 COMPOUND, ONE COMPANY WILL SECURE GOVERNMENT OFFICES
 SUCH AS THE MINISTRIES, PARLIAMENT, ETC., AND ONE
 COMPANY WILL BE HELD IN RESERVE, READY TO DEPLOY QUICKLY
 INTO THE DMZ IN CASE OF TROUBLE.

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7. THE FIRST THREE COMPANIES NEED ONLY LIGHT TRUCKS, BUT THE RESERVE COMPANY WILL NEED UP TO 20 WHEELED APC'S AND 4 HUEY HELICOPTERS TO DEAL WITH THE MOUNTAINOUS TERRAIN. SINCE KIGALI IS ONLY 20 MINUTES FLYING TIME FROM THE DMZ, THESE HELICOPTERS WOULD BE SUFFICIENT TO RAPIDLY DEPLOY A COMPANY. THE RESERVE COMPANY WILL PROBABLY COME FROM A DIFFERENT COUNTRY THAN THE REST OF THE BATTALION (SINCE NOT ALL COUNTRIES HAVE WHEELED APC CAPABILITY). THE UN IS SEEKING FRENCH-SPEAKING TROOP CONTRIBUTORS WITH DEMOBILIZATION EXPERIENCE IN CAMBODIA OR CENTRAL AMERICA. KIGALI WOULD BECOME A "WEAPONS SECURE ZONE", WITH ALL WEAPONS AND AMMUNITIONS LOCKED UP AND PUT UNDER UN CONTROL.

7. AN ADVANCE TEAM OF 25 MILITARY, 3 POLICE AND 18 CIVILIANS, INCLUDING EITHER THE FORCE COMMANDER (A
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TWO-STAR GENERAL) OR DEPUTY COMMANDER (DELAIRE), WILL BE READY TO DEPLOY TO HEADQUARTERS IN KIGALI WITHIN 7-10 DAYS OF ADOPTION OF A SC RESOLUTION. THEY WILL LAY THE GROUNDWORK FOR THE REST OF THE DEPLOYMENT.

DEMILITARIZED ZONE

8. DELAIRE FINDS THE CURRENT DEMILITARIZED ZONE (DMZ) UNSATISFACTORY, WITH OPPOSING FORCES BEING AS CLOSE AS 100 METERS APART AT SOME POINTS. THE ARUSHA ACCORDS RECOGNIZE THAT THE DMZ NEEDS TO BE DEFINED, BUT THE TWO SIDES HAVE WIDELY DIFFERING IDEAS OF WHERE THE DMZ SHOULD BE. DELAIRE HAS GIVEN THIS DELICATE MATTER MUCH THOUGHT, AND HAS SKETCHED OUT WHERE NEW DMZ LINES SHOULD BE DRAWN. HE WOULD MOVE THE GOR FORCES FURTHER SOUTH. THE PARTIES ARE NOT AWARE THAT THE UN INTENDS TO REDRAW THE DMZ LINES ITSELF. THE PARTIES ARE ALSO NOT AWARE OF THE TENTATIVE LOCATION OF THOSE NEW LINES. THEY ARE AWARE, HOWEVER, THAT THE DMZ NEEDS ADJUSTMENT. DELAIRE WARNED THAT ADVANCE LEAKS ON THE SPECIFICS REGARDING A NEW DMZ WOULD CREATE A GREAT DEAL OF INSTABILITY AS PERSONS SCRAMBLED TO AVOID BEING CAUGHT IN THE WRONG PLACE. HE ASKED THAT HE KEEP INFORMATION ON THE DMZ CLOSELY HELD. DURING THE SECOND PHASE, THE SECOND BATTALION WOULD MOVE INTO FOUR COMPANY ZONES IN THE NEW DMZ.

9. DELAIRE POINTED TO THE NEED FOR A SECURITY COUNCIL

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RESOLUTION SPECIFYING THAT UNAMIR'S MANDATE INCLUDES THE RESPONSIBILITY TO SET UP NEW DMZ LINES, AND CALLING ON THE PARTIES TO COOPERATE WITH THE UN'S DMZ PLANS.

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ASSEMBLY AND DEMOBILIZATION

10. THE UN WILL ESTABLISH 9 ASSEMBLY POINTS PER SIDE WITHIN THE DMZ. THESE WILL BE "AUSTERE AND SPARTAN" SINCE, AS DELAIRE EXPLAINED, THE SOLDIERS ARE ALREADY USED TO LIVING WITH ALMOST NO AMENITIES. 9 SITES PER SIDE IS HALF OF WHAT THE PARTIES PROPOSED. THE UN WILL ALSO ESTABLISH ONE CANTONMENT SITE PER SIDE, WHERE HEAVY WEAPONS WILL BE PLACED.

11. ONCE THE ASSEMBLY AND CANTONMENT SITES ARE SET UP, AND THE TRANSITIONAL GOVERNMENT IS FUNCTIONING, THE UN WILL ESTABLISH WITH THE GOVERNMENT A DATE FOR DEMOBILIZATION. THE DEMOBILIZATION DATE WILL BE A MAXIMUM OF SEVEN DAYS. ON THAT DATE, SOLDIERS WILL MOVE FROM THEIR CURRENT POSITIONS DIRECTLY TO THE ASSEMBLY POINTS WITHIN THE NEW DMZ, WHERE THEY WILL SPEND ONE MONTH. FROM THERE THEY WILL EITHER BE DEMOBILIZED, OR SENT FOR TWO MONTHS OF TRAINING IN ONE OF FOUR

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"INTEGRATED TRAINING CENTERS" WHERE THEY WILL BE TRAINED
 TO ENTER THE NEW, 13,000 MAN, COMBINED ARMY. THERE ARE
 APPROXIMATELY 28,000 GOVERNMENT AND 20,000 RPF SOLDIERS
 CURRENTLY.

MANDATE

12. UNAMIR WILL NOT/NOT HAVE ANY PEACE ENFORCEMENT
 DUTIES. THEY WOULD NOT FIGHT, BUT WOULD BE STRONG

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ENOUGH TO OVERWHELM A CHALLENGE IN A LOCALIZED
SITUATION, FOR INSTANCE FROM ARMED BANDITS. GEN.
DELAIRE READILY ACKNOWLEDGED THAT UNAMIR COULD NOT DEAL
WITH A TOTAL BREAKDOWN OF THE SITUATION IN THE COUNTRY.

NO ELECTORAL DUTIES

13. UNAMIR WOULD NOT CONTAIN AN ELECTORAL COMPONE
NT, OR
ELECTORAL OBSERVERS. ANY UN ASSISTANCE TO THE ELECTORAL
PROCESS WILL BE PROVIDED THROUGH UNDP TECHNICAL
ASSISTANCE CHANNELS.

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POLICE

14. AN INTEGRATED POLICE FORCE OF 6,000 WILL BE
ESTABLISHED. THE UN WILL ESTABLISH ONE ASSEMBLY POINT
AND ONE CANTONMENT SITE PER SIDE, AS WELL AS AN
INTEGRATED TRAINING CENTER.

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